

Targeting Home and Community-Based Services

Michael Hostetler and Kathy Lippman Aug. 19, 2013



HMS Introduction

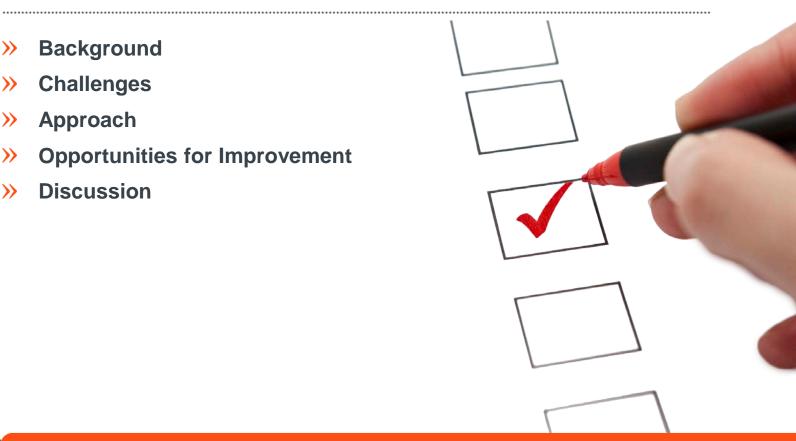


- Serving Medicaid program since 1985
- Program integrity solutions for healthcare payers
- Eight billion claims reviewed, \$3.2 billion recovered annually
- Extensive nationwide PI team
- Experience includes:
 - Fraud, waste, and abuse detection and prevention (Medicare / Medicaid)
 - Recovery Audit Contractor (Medicare / Medicaid)
 - Audit
 - Clinical Review





- **Background**
- Challenges
- » Approach
- **Opportunities for Improvement**
- **Discussion**





Background

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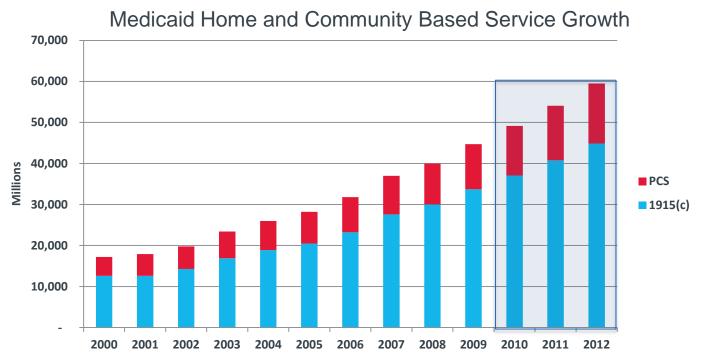
Home and Community-Based Services

- Community-based behavioral health
- Personal Care Services (State Plan)
- >> 1915(c) waiver
 - Developmentally disabled
 - Aged
 - Traumatic Brain Injury (TBI) / Acquired Brain Injury (ABI)
 - AIDS/HIV
 - Consumer directed service models





Home and Community-Based Services (cont)

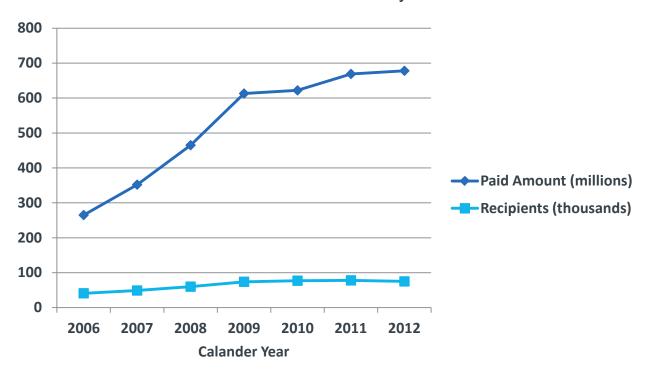


Source: Kaiser Commission on Medicaid and the Uninsured and UCSF analysis of CMS Form 372 data and program surveys. (2010 - 2012 extrapolated based on historical growth avg. 10%)





One State's Growth in Community Behavioral Health







- Fraud and Abuse
 - Billing for services not provided

- Billing errors / overpayment
- Non-qualified staff
- Non-compliance with documentation requirements



What? I Need to Keep Documentation?





More Complex Issues



- Are appropriate services being provided
 - Are services and level of services appropriate?
 - Are services coordinated?

Policy Issues

- Are services structured properly?
- Are services appropriately reimbursed?
- Do policy gaps enable overutilization and abuse?
- Could more be served through improved policy?



One Example



MFCU findings for referred behavioral health provider:

- » Billed for services not provided
- Documentation not compliant
- Counselors not qualified
- Unneeded services
- Services provided not therapeutic
- Payment for beneficiary referrals
- Falsified records in response to audit
- Services to multiple siblings in the same home



Multiple Siblings



PRELIMINARY ASSESSMENT (To be completed prior to admission)

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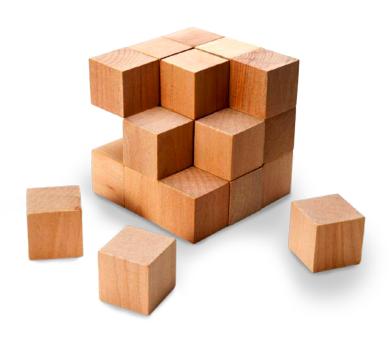
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NONE
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Challenges

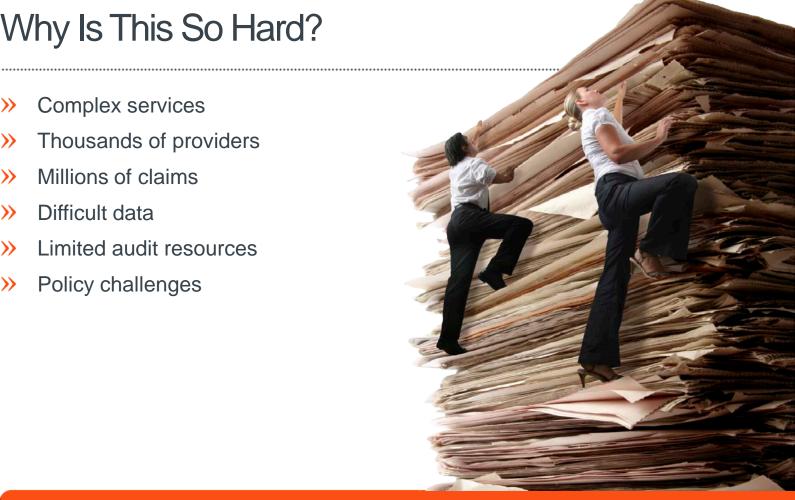
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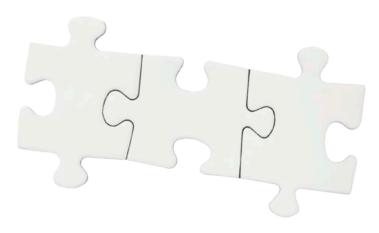
- Complex services
- Thousands of providers
- Millions of claims
- Difficult data
- >> Limited audit resources
- Policy challenges







Approach



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An all-too-common RAC example:

- State AVG TBI spending/beneficiary \$62,556 vs. National Avg. \$32,251*
- Fee schedule, and comparative services, indicate 1 unit per visit

MMIS	Code	Provider Fee Schedule	Fee	
TBI-OCCUPATIONAL_THERAPY_VISIT	97535	TBI-Occupational Therapy (Per 30 Minute Session)	\$	73.00
TBI-COG_THERAPY_PER_VISIT	97532	TBI-Cognitive Therapy (Per 30 Minute Session)	\$	73.00
TBI-PHYSICAL_THERAPY_PER VISIT	S8990	TBI-Physical Therapy (Per 30 Minute Session)	\$	73.00
Physical Therapy (15 minutes)	RC420	Physical Therapy (15 minutes)	\$	24.06
Occupational Therapy (15 minutes)	RC430	Occupational Therapy (15 minutes)	\$	23.81
Psychotherapy Session (45-50 minutes)	90806	Psychotherapy Session (45-50 minutes)	\$	37.00

- Most providers (not all) billing > 1 unit per visit
- \$11+ million in potential overpayments
- >> But.....discrepancy prevented State from recovering on issue

^{*} Kaiser Foundation State Health Facts database based on The Centers for Medicare & Medicaid Services (CMS) Form 372, December 2012, Table 6. "Medicaid Home and Community-Based Service Programs: 2009 Data Update

Comprehensive Model



Data Analysis

- » Service Analysis
- > Claim Targeting
- » Provider Scorecard







Policy

- Supports Analytics
- » Supports Oversight
- » Effective Services

Audit

- > Ongoing effort
- >> Program/clinical understanding
- >> Technology support







Data Analytics

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Data Analysis and Targeting

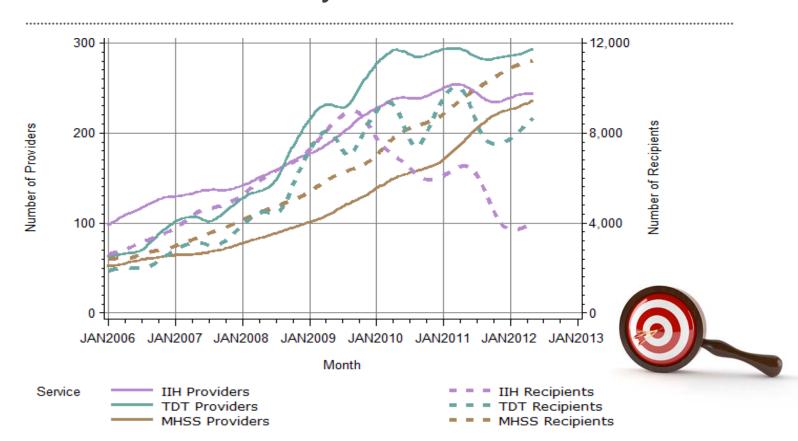


- Service analysis
- Growth trend analysis
- Patient Drift
- >> Longitudinal beneficiary analysis
- Issue analysis
- Service-link analysis
- Provider-link analysis
- >> Provider scorecards



Overall Service Analysis









Personal care and waiver services year to year

Prov		Prov	2011			2012			%
Туре	Description	Spec	Claims	201	1 Paid Amt	Claims	20	12 Paid Amt	Change
36	Personal Care Services	361	400,728	\$	22,791,242	472,157	\$	27,136,396	19%
52	Acquired Brain Injury	029	83,802	\$	37,254,360	137,859	\$	38,770,096	4%
53	DMR Waiver	530	585,182	\$	108,149,551	65,811	\$	14,489,018	-87%
54	IDMR Waiver Performing	533	2,839,050	\$	609,584,759	3,302,273	\$	703,814,171	15%
57	CT Home Care Program	541	1,574,137	\$	83,527,210	1,458,170	\$	82,423,135	-1%
57	ICT Home Care Program	542	114,896	\$	8,474,622	125,002	\$	9,615,420	13%
57	CT Home Care Program	543	1,675	\$	105,595	160,124	\$	10,798,026	10126%
58	ICT Home Care Program P	540	1,450,399	\$	86,760,124	1,514,557	\$	96,238,715	11%
	Total] 	 	\$	956,647,461	l	\$	983,284,977	3%





Personal care procedures year to year

Pdr			2011			2012		%
Туре	Proc	DESC	Claims	201	11 Paid Amt	Claims	2012 Paid Amt	Change
36	1520P	Personal Care Assistance Services	434,317	\$	24,676,681	475,002	\$ 27,341,285	11%
54	T1019	Personal care services, per 15 minutes,	96,392	\$	12,191,294	156,005	\$ 19,891,395	63%
57	T1019	Personal care services, per 15 minutes,	141,021	\$	9,162,983	169,929	\$ 11,173,196	22%
57	1019Z	Personal Care	968	\$	134,116	4,020	\$ 539,336	302%
57	1020Z	Personal Care, Overnight	166	\$	17,823	276	\$ 29,898	68%
57	1021Z	Personal Care 15 minutes	11,920	\$	1,462,156	47,588	\$ 5,999,821	310%
57	1022Z	Personal Care Services, Overnight, Agency	133	\$	17,485	1,261	\$ 166,183	850%
57	1023Z	Personal Care, per diem	7,128	\$	1,272,687	23,336	\$ 4,176,830	228%
58	1021Z	Personal Care 15 minutes	47 <i>,</i> 518	\$	5,093,621	150,055	\$ 17,043,724	235%
58	1022Z	Personal Care Services, Overnight, Agency	1,813	\$	238,929	5,422	\$ 714,383	199%
58	1023Z	Personal Care, per diem	12,951	\$	2,325,306	52,938	\$ 9,464,629	307%
		Totals	<u> </u>	\$	31,916,400	<u> </u>	\$ 69,199,395	117%

Provider Analysis



Sample providers year to year

				2011			2012			%
Provider	Name	Proc	Description	Claims	20	11 Paid Amt	Claims	20	12 Paid Amt	Change
	Provider 1	1021Z	Personal Care 15 minutes	3,711	\$	371,354	9,035	\$	981,374	164%
	Provider 1	1022Z	Personal Care Services	326	\$	43,032	474	\$	62,568	45%
	Provider 1	1023Z	Personal Care, per diem	356	\$	64,021	1,730	\$	309,808	384%
	Provider 1	1210Z	Companion services	20,575	\$	1,382,390	13,767	\$	994,382	-28%
	Provider 1	1214Z	Homemaker Service - Agend	28,597	\$	1,511,656	22,084	\$	1,216,809	-20%
			Totals		\$	3,372,454		\$	3,564,941	6%
	Provider 2	1021Z	Personal Care 15 minutes	10,679	\$	1,049,481	32,059	\$	3,312,973	216%
	Provider 2	1023Z	Personal Care, per diem	3,390	\$	608,482	4,910	\$	882,112	45%
	Provider 2	1210Z	Companion services	78,766	\$	3,999,260	77,235	\$	3,478,827	-13%
	Provider 2	1214Z	Homemaker Service - Agend	102,977	\$	4,124,447	98,667	\$	3,576,376	-13%
	Provider 2	1225Z	NF	16	\$	1,448	53	\$	6,499	349%
			Totals		\$	9,783,118		\$	11,256,787	15%





Waiver	Waiver Profile Analysis													
ID:				Acute	Servic	es	Waiver Services							
	# Waiver													
	Service	Mo	nthly Waiver											
YYMM	Types		Spend	INP	LTC	НН	9764Z	9780Z						
1301	2	\$	18,602.00	Υ			\$ 18,352.00	\$ 250.00						
1302	1	\$	16,576.00				\$ 16,576.00							
1303	1	\$	18,352.00				\$ 18,352.00							
1304	1	\$	17,760.00				\$ 17,760.00							
1305	1	\$	18,352.00				\$ 18,352.00							



Claim Discrepancy Targeting

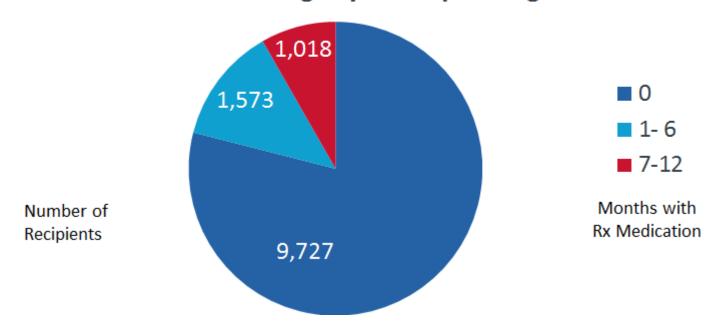
Inappropriate Overlap analysis

Recipient C	Recipient Case Summary											
Patient ID:												
Provider	Service Type	Place	Proc	Description	DOS From	DOS To	UNITS	BILLED	PAID	Rate		
	Waiver	Home	9764Z	DDS Residential Habilitative Services	1/1/2013	1/31/2013	31	\$ 18,352.00	\$18,352.00	\$ 592.00		
	Inpatient	Hospital			1/9/2013	1/12/2013	3	\$ 12,658.70	\$ 4,521.30			
	Waiver	Home	9780Z	DMR Targeted Case Management	1/30/2013	1/30/2013	1	\$ 250.00	\$ 250.00	\$ 250.00		





Mental Health Support Service Patients Receiving Psychotropic Drugs First YOS



Audit



Data Analytics

- Service Analysis
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- » Provider Scorecard



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- > Ongoing effort
- » Program/clinical understanding
- > Technology support





- Targeted through data
- Program and policy understanding critical
- Clinical insight necessary
- Technology support important
- Both direct and indirect ROI
 - Identification of errors and overpayments
 - Provider education/sentinel effect
 - Resolution of policy issues



Understanding Policy and Regulations



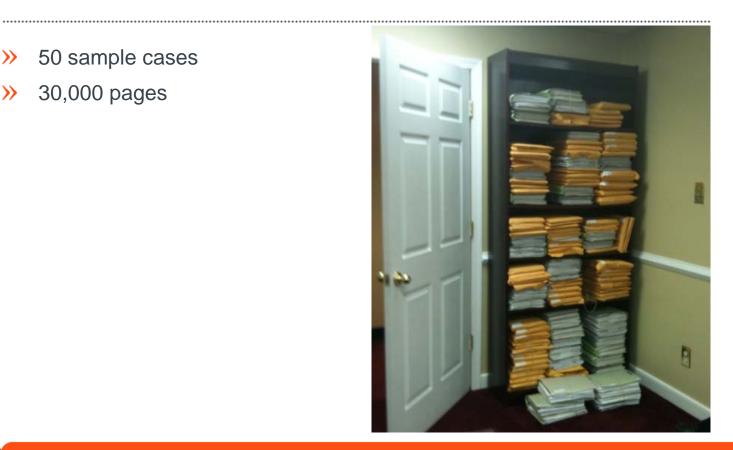
Criteria Reference

Issue	Long Term- Personal Care	Elderly and Disabled Adult	Early and Periodic Screening, Diagnosis and	1
	Services	Waiver- Community Support s	Treatment – Personal Care Services	
	(LT-PCS)	(EDA-CS)	(EPSDT-PCS)	
DSW Family	Reference: LAC 50.XV.9.12911(C)	Reference: DSPM 6-13, 6-14	Reference: LAC 50.XV.5.73.7315.(A)	Reference: LAC50.
Members	LOUISIANA AMINISTRATIVE CODE (LAC)	DIRECT SERVICE PROVIDER MANUAL	LOUISIANA AMINISTRATIVE CODE (LAC)	LOUISIANA AMINI
	Title 50	(DSPM)	Title 50	Title 50
	PUBLIC HEALTH—MEDICAL ASSISTANCE	Issued: September 1, 2001	PUBLIC HEALTH-MEDICAL ASSISTANCE	PUBLIC HEALTH—N
	Part XV. Services for Special Populations	DEPARTMENT OF HEALTH AND HOSPITALS	Part XV. Services for Special Populations	Part XXI. Home an
	Subpart 9. Personal Care Services	Bureau of Community Supports and	Subpart 5. Early and Periodic Screening, Diagnosis, and	Subpart 11. New
	Oct 12, 2009	Services	Treatment	Chapter 9 – Cover
	§12911[C] Restrictions. A legally	Elderly and Disabled Adult Waiver	Chapter 73. Personal Care Services	§13901. Individua
	responsible relative is prohibited from	Direct Service Provider Requirements	§7315. Provider Qualifications	E. Staffing Criteria
	being the paid direct service worker for a	(Pages 6-13 and 6-14)	A. Personal care services must be provided by a licensed	1. IFS-D or IFS-N s
	family member. For the purposes of the	Legally responsible relatives shall not be	personal care services agency which is duly enrolled as a	family, provided th
	Long Term-Personal Care Services	employed by the service provider to	Medicaid provider. Staff assigned to provide personal care	residence and the
	Program, legally responsible relative is	provide direct support services reimbursed	services shall not be a member of the recipient's immediate	defined in §13901.
	defined as the recipient's spouse, curator,	through the EDA waiver. This would	family. (Immediate family includes father, mother, sister,	
	tutor, or legal guardian.	include:	brother, spouse, child, grandparent, in-law, or any individual	Reference: NOW
		 Spouses, 	acting as parent or guardian of the recipient). Personal care	LOUISIANA MEDIC
	Reference: LAC 50.XV.9.12905(D)	 Parents or stepparents, 	services may be provided by a person of a degree of relationship	PROVIDER MANUA
	§12905(D) Persons designated as the	Foster parents, or	to the recipient other than immediate family, if the relative is	ISSUE DATE JANUA
	personal representative of either an	Legal guardians	not living in the recipient's home, or, if she/he is living in the	CHAPTER 32
	individual receiving services under LT-PCS		recipient's home solely because her/his presence in the home is	32.10 SERVICES FO
	or the La POP option may not be the paid	Family members who provide paid support	necessitated by the amount of care required by the recipient.	32.10.1 INDIVIDUA
	direct service worker of the individual they	services to the recipient must meet the		32.10.1.2 SPECIAL
	are representing.	same standards as personal care		IFS-D employees m
		attendants who are unrelated to the		recipient does not
		recipient.		be made for service
	l	· '		naront of a minor /

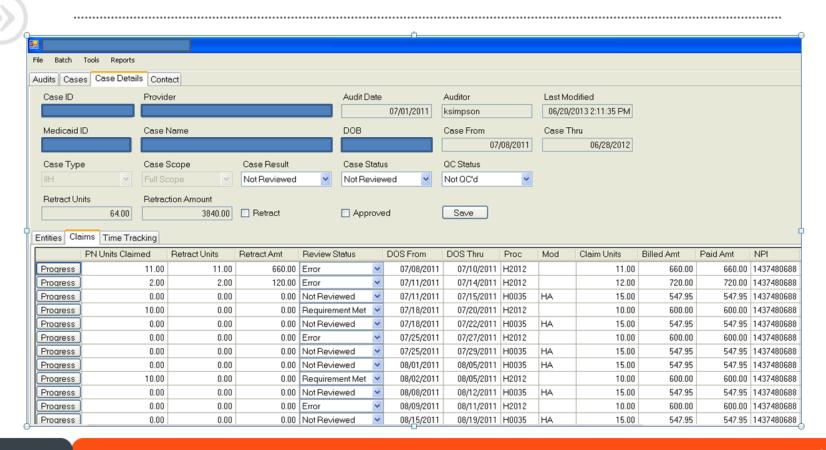




- >> 50 sample cases
- >> 30,000 pages



Technology is Important!







Data Analytics

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Audit

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Policy Issues and Improvement

- Audits identify policy gaps and inconsistencies
- A great opportunity for policy improvement



Impact of Audit + Policy Improvement







But When There's a Will, There's a Way...

>> Providers switching from IIH to MHSS

Provider ID	Provider Name	Proc	Description	2011 Paid	2012 Paid	%
						Change
	! !	H0046	Mental Health Support Services	656,747.00	1,328,216.00	202%
		H2012	Intensive In Home Treatment	1,875,180.00	648,120.00	34%
		H0046	Mental Health Support Services	1,310,582.00	3,115,203.00	237%
	T	H2012	Intensive In Home Treatment	208,380.00	177,180.00	85%
		}				r
	1	H0046	Mental Health Support Services	93,912.00	624,169.00	664%
		H2012	Intensive In Home Treatment	262,095.00	241,905.00	92%
					 !	<u> </u>
		H0046	Mental Health Support Services	692,783.00	1,663,480.00	240%
	T	H2012	Intensive In Home Treatment	227,760.00	142,860.00	62%
		H0046	Intensive In Home Treatment	0.00	0.00	0%
		H0046	Mental Health Support Services	49,302.00	2,561,048.00	194%





Opportunities: Data



- Improve claim data
 - Ban spanned dates
 - More detailed procedure and unit coding
 - Require service workers unique identifier on claim
- Digitize / access to eligibility data
 - Assessment
 - Plan of care
 - Authorized services / limits
- Access to timesheet data (where applicable)



Opportunity: Service Worker Tracking



- Leverage CMS Grant Funding for Service Worker Enrollment platform
- Tie enrollment identifier to claim identifier
- Require access to timesheet data for analysis



Best-of-Breed Authoritative Data Sources...

- Identity Verification
 - AKA Name
 - SSN
 - _
 - Driver License
 - Education Verification
 - Employment Verification
 - Finger Printing
- Eligibility Verification
 - Criminal Record
 - Infractions
 - Lawsuits Record
 - Arrest Record (real-time arrests)
 - Drug and Substance Abuse Record
 - Incarcerations

- Demographics Verification
 - Address
 - Phone Number
 - Map based Geo-location verification
- Disclosure Verification
 - OtherNamesForSSNs Record
 - OtherSSNs Record
 - SSNFraudAlert Record
 - Relatives Record
 - Associates Record
 - Work affiliations Record
 - National Sex Offender Registry
 - OIG Exclusion List
 - FBI's Integrated Automated Fingerprint Identification System

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- Comprehensive Monitoring Program
 - Monitoring and Targeting Analytics
 - Comprehensive Audit Program
 - Formal Policy Review and Recommendations

Benefits

- Direct ROI
- Provider education
- Sentinel effect, encourage self audit and whistleblowers
- Improved policy
- Enhanced program integrity



Discussion





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Thank You!



Kathy S. Lippman

HMS Government Services Mid-Atlantic
klippman@hms.com

703.980.2593

Mike Hostetler

HMS Government Services Program Integrity
mhostetler@hms.com

212.857.5238

